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**REVIEW OF LITERATURE** 

NEED/IMPORTANCE OF THE STUDY

STATEMENT OF THE PROBLEM

**OBJECTIVES** 

**HYPOTHESES** 

**RESEARCH METHODOLOGY** 

**RESULTS & DISCUSSION** 

**FINDINGS** 

**RECOMMENDATIONS/SUGGESTIONS** 

CONCLUSIONS

SCOPE FOR FURTHER RESEARCH

**ACKNOWLEDGMENTS** 

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#### A CRITICAL EVALUATION OF PERFORMANCE OF MNREGA

# DR. TUSHAR CHAUDHARI ASST. PROFESSOR SETH KESARIMAL PORWAL COLLEGE KAMPTEE

#### **ABSTRACT**

MNERGA is the most ambitious project of the Government of India. The whole government mechanism is involved in its implementation. The vidarbha region is socially and economically backward. The successful implementation will lead to the up liftment of the people in this region. MNERGA can contribute towards the employment of people and improving infrastructure especially for agriculture. This paper focuses on MNERGA. The data is collected from few talukas of the Nagpur district so as to give universality to the conclusions. The paper concentrates on understanding the process of implementing the MNERGA. The beneficiaries associated with the MNERGA, the success of MNERGA in terms of income, no of days for which income is available, time of work, nature of work. The paper concludes with the recommendations which will facilitate better implementation of MNERGA.

#### **KEYWORDS**

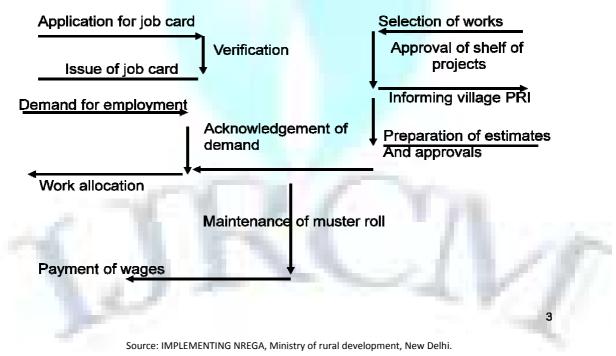
MNERGA, Problems in MNERGA.

#### INTRODUCTION

ahatma Gandhi National Rural Employment Guarantee Act (MGNREGA) is an Indian job guarantee scheme, enacted by legislation on August 25, 2005. The scheme provides a legal guarantee for one hundred days of employment in every financial year to adult members of any rural household willing to do public work-related unskilled manual work at the statutory wages. This act was introduced with an aim of improving the purchasing power of the rural people, primarily semi or un-skilled work to people living in rural India, whether or not they are below poverty line.

FIGURE NO. 1: KEY PROCESS IN IMPLEMENTING MNERGA

## **Key Processes**



#### **OBJECTIVES OF THE STUDY**

- 1) To Study working of MNREGA in the available study area.
- 2) To find out the causes responsible for ineffective working of MNERGA.
- 3) To suggest the effective measures for better implementation of MNERGA.

#### **PERIOD OF STUDY**

 $1^{\text{st}}$  June 2011 to  $15^{\text{th}}$  January 2012

#### **LIMITATIONS**

This research work is carried only in Nagpur District.

#### **NEED OF STUDY**

MNERGA is one of the most ambitious policies of the central government. The hierarchy working of MNERGA starts with the central Government, then state government and is implemented through local government viz ZP and gram panchyats. MNREGA started with an initial outlay of \$2.5bn (Rs 11300cr) in year 2006-07.

The funding has considerably been increased as shown in the table below:

Year	Total Outlay(TO)	Wage Expenditure(Percent of TO)
2006-07	\$2.5bn	66
2007-08	\$2.6bn	68
2008-09	\$6.6bn	67
2009-10	\$8.68bn	70
2010-11	\$8.91bn	71

Source:- en.wikepedia.org

With the ever increasing funding it becomes vital to study the effectiveness of working of MNERGA. The findings of the study will help in improving the implementations and functioning of the scheme. It will help to understand the weakness in the implementation of MNERGA.

#### **STUDY AREA**

This study is carried out in Nagpur district. The MNERGA works though gram panchyats. The population of Nagpur District according to 2011 census is 23003179. The density of population per square kilometre has increased from 411 in 2001 to 470 in 2011. In 2001, literacy rate for males was 90.18 percent and that of females was 77.42 percent. This number is improved significantly in last decade (2001-2011) and now the male literacy percentage stands at 93.76 and that of female stands at 85.07 percent. There are total 13 gram panchyats in Nagpur district. These grampanchyats along with the Zila parishad have a sole responsibility of implementing the MNERGA.

#### MNERGA IN NAGPUR DISTRICT

Employment provided to households: 0.00797 Lakh

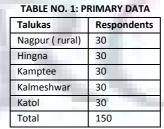
Persons: - 1.28 Lakh
 SCs: - 0.53(41.52%)
 STs: - 0.23(17.98%)
 Women: - 0.48(37.15%)
 Others: - 0.52(40.5%)

Others: - 0.52(40.5%)
 Total Fund: - Rs. 19.97 Crore
 Expenditure: - 1.44 Crore
 Total Works taken up: 61
 Works Completed: 3
 Works in Progress: 58

Source: - http://www.nareaga.ac.in dated 30/01/2012

#### **RESEARCH METHODOLOGY**

This research work is exploratory in nature. The data is collected by both the sources i.e. primary and secondary. Out of studied 13 talukas, the primary data was collected from 5 talukas as under



Source: primary data

The selection of these respondents was made randomly. The questionnaire was constructed in local language i.e. Marathi. The secondary sources include books, websites etc. During the course of data collection the concentration was made on various critical points regarding MNERGA viz Scope Of Activities, Transparency, Time of Employment, Work Conducted, Awareness of the programme, Problems in implementation.

#### COLLECTION AND ANALYSIS OF DATA

#### **TABLE NO. 2: PROFILE OF RESPONDENTS**

Particulars		Number	Percentage
Gender	Male	110	73.33
	Female	40	26.67
Average age Respondents	20-30	25	17
	30-35	29	19
	35-40	68	45
	40-45	25	17
	45 & Above	03	02
Income level of respondents	0-2000	45	30
	2000-3000	29	19
	3000-4000	56	37
	4000-5000	15	10
	5000- and above	05	04

Source: Primary data

#### **TABLE NO. 3: WORK SCHEDULE**

Particulars		Number	Percentage
No. of days worked	0-20	29	20
	20-40	25	17
	40-60	81	54
	60-80	10	06
	80-100	05	03
Time of Employment	Jan- March	45	30
	April – June	29	19
	July-September	67	45
	October- December	09	06

Source: - Primary data

#### **TABLE NO. 4: WORK CARRIED OUT THROUGH MNERGA**

Particulars	Rural	Flood	Water	Renovation	Drought	Irrigation	Irrigation	Land	Other	Total
	Activity	control	conservation	of traditional	proofing	facilities	canals	Development	work	
			and Harvesting	water bodies		to SC & ST				
No. of Respondents	11	15	18	44	03	21	20	08	10	150

Source: - Primary data

#### TABLE NO. 5: FACILITIES AT WORK PLACE

Satisfied	YES	NO	Total
No. of Respondents	38	112	150

Source: - Primary data

The facilities at work place were found wanting, however when asked about the facilities at work place respondents gave the following response. Particularly the women respondents were not satisfied with the facilities they are having at work place.

#### TABLE NO. 6: AWARENESS OF PROGRAMME

Particulars	Concept of MNERGA	Employment generated	Wages	Benefits	Total
No. of Respondents	16	25	85	24	150

Source: - Primary data

Out of studied 150 respondents 16 respondents have an idea about the concept of MNERGA, 25 persons were aware about the fact that total 100 days of employment is available through MNERGA, 85 respondents were aware that the remuneration per day is 120 and 24 respondents were actually having the knowledge of MNERGA.

#### TABLE NO. 7: PROBLEMS REGARDING IMPLEMENTATION OF MNERGA

Particulars	Issues of Job card	Selection of work	Execution of work	Measurement of work done	Issues relating to the payment	Total
No. of Respondents	31	35	49	19	16	150

Source: - Primary data

#### **TABLE NO. 8: OTHER PROBLEMS**

Particulars	Transparency	Fake attendance	tampering records	Grievance redressal mechanisms	Social Audit	Total
No. of Respondents	21	55	49	10	15	150

Source: - Primary data

#### **TABLE NO. 9: MIGRATION OF WORKERS**

Particulars	YES	NO	Total
No. of Respondents	17	113	130

Source: - Primary data

#### **DISCUSSION**

- 1) The MNERGA in Nagpur District is giving employment to 1.28 lakh people.
- 2) The employment generation process is more concentrated in months of April to September. These periods are involved in agriculture production so the labours are keener to work in MNERGA, the big farmers on the other hand cannot pay the wages in excess Rs. 120 and if they pay these wage rates their budget is suffering.
- 3) There is favoritism in allotting job cards to the people. The people in local management committee are giving the employment to their supporters.
- 4) The administration people are not giving the extra wages if the place of work is beyond 5 kms of radius of people.
- 5) The basic facilities at the work place are not enough. The women workers are suffering the most.
- 6) Maximum respondents were not aware about the benefits of MNERGA, they were only aware of the wages they are receiving.
- 7) It was seen during the course of research that people have not availed employment for 100 days.
- 8) The problems like transparency, fake attendance, and special concession are prevailing in implementation of MNERGA.
- 9) The MNERGA has not stopped the migration of workers to main city Nagpur because of better wags and living conditions.

#### RECOMMENDATIONS

- 1) There is need of full time mechanism in implementation of MNERGA. This mechanism should made available for each district.
- 2) The work should be monitored by proper civil engineers who certify the work, unless it is approved by him the work should not be treated as complete.
- 3) The proper training progamme must be conducted through experts to all the personnel included in execution of MNERGA.
- 4) The effort must be there to create assets through MNERGA; right now we are just trying to maintain fixed assets.
- 5) In order to ensure transparency in the implementation of MGNREGA works the Right to Information (RTI) should be used as effective weapon/check to curb malpractices/ corrupt tendencies.
- 6) The social audit must be conducted every now and then preferably once in a financial year.
- 7) There is should be free toll number at head office of MNERGA at each district level, which should be printed on each job card. This toll number should address all the complaints against the officials. The necessary action must be taken within 24 hours of receiving the complaint.
- 8) There should be flexibility in MNERGA. It should be flexible according to the requirements of each district. For this purpose there must be proper coordination between local administration, state government and central government.
- 9) There is need of including various policies and practices of governments in the curriculum of the universities. The students should made compulsory to complete internship on the implementation of the policies. This will create awareness about the policies of government and will result in minimizing the problems of implementation.
- 10) The work of MNERGA should be concentrated in non agriculture work days so that proper labour will be available for agriculture purpose.
- 11) The favoritism in allocation of job cards and work should be avoided.
- 12) The agriculture policies and MNERGA should be integrated so as to give efficient results.

#### **CONCLUSION**

Through this study, the researcher has tried to study the implementation of MNERGA one of the most ambitious project of the Government of India in Nagpur District. The need of full time proper mechanism in every aspect of implementation of MNREGA as shown in the figure at introduction (key process of implementation of NERGA) is necessary. There should be inter linkage of various policies of Government with MNREGA for proper implementation. For awareness of MNERGA it should be included in curriculum of universities along with other policies of the Government.

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