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OBJECTIVES

HYPOTHESES

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RESULTS & DISCUSSION

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INTEGRATING INFORMATION AND COMMUNICATION TECHNOLOGY INTO THE GHANA EDUCATION HEAD OFFICES: AN EMPIRICAL EVIDENCE FROM GHANA

ELISHA D'ARCHIMEDES ARMAH LECTURER DEPARTMENT OF MATHEMATICS, STATISTICS & COMPUTER STUDIES CAPE COAST POLYTECHNIC CAPE COAST

ABSTRACT

Information and Communication Technology (ICT) has come to stay with us. It has become a necessary tool for development. A developing country like Ghana cannot do without it. Governments and their agencies cannot function effectively without ICT interventions. The purpose of this study was to assess how far ICT has been integrated into the Ghana Education head office and its impact on the various functions of the public service. The sample of the study covered Education Headquarters all located in Accra. Education Headquarters is made up of Ministry of Education Head Office (MOE) and Ghana Education Service Head Office (GES). In all 68 personnel participated in the study. A 5 point likert scale instrument which yielded reliability coefficients of 0.832 was used to collect data. It was established from this study that more than 50% of public sector units and their functions have experienced ICT interventions. The study also revealed that despite low performance of ICT in the public sector, with its continuous output failures, respondents still prefer ICT to manual processes, demanding that integration of ICT into public sector managers should adopt a strategic plan for ICT integration in the public service.

KEYWORDS

Computers, Ghana Education Service, Manual data processing, Ministry of Education, Ghana Education head offices.

INTRODUCTION

If ormation and Communication Technology (ICT) was introduced into the Ghanaian public sector more than two decades ago, in various professions, to make information available, to facilitate work and to enhance productivity. The basic aim of reducing manual processing in the education offices to its minimum level was also paramount. ICT was supposed to have started on a galloping note in Ghana, as compared to other sub-Saharan African countries; as such, its impact on development could not be over-emphasized (Opoku,2004). It was anticipated that ICT would be integrated in all facets of the public sector, and its impact felt from the seat of governance to the kindergarten school level. However, Ghana finds herself among other developing countries which have been hit by the problem of the digital divide, which is more prominent in Africa. Ghana Education offices can boast of having received more inputs in the form of ICT infrastructure, especially computers, than the private sector in Ghana. Computers can be seen in every ordinary and executive office, conference and board rooms. Again, numerous government projects have introduced more ICT infrastructure into the public sector than any other event. The development of a Ghana national fibre optic network called Voltacom Project, by the Ghana Volta River Authority is a clear example of another input towards ICT infrastructure. The Ghanaian government has partnered private investors in providing ICT infrastructure, Notable among them are the Ghana Telecom(Now Vodafone Ghana), Millicom Ghana Limited (TIGO Ghana), Scancom Ghana Limited (MTN), Globacom telecommunications(GLO) and Expresso Telecom Ghana.

REVIEW OF LITERATURE

There has been tremendous growth in ICT since its advent decades ago. ICT has seen growth in size and capacity. In 2003, UNESCO Bangkok conducted a metasurvey of the state of ICT use in education across Asia and the Pacific. Not surprisingly, the survey found a great deal of variation in the nature and extent of technology integration in the more than two dozen countries surveyed. Specifically, 'countries are at different stages of both development and implementation in the areas of policy formulation, ICT infrastructure development and access to it, content development, programme initiatives and the training provided for education personnel' (Farrell and Wachholz 2003). The differences arise not only from differences in the countries' financial and human resources, but also from differences in policymaking with regard to ICT in education. Countries in sub-Saharan Africa are still struggling to find a place for ICT in their developmental plans.

Several attempts have been made by the developing countries to allocate portions of their budgets to technological advancement. Currently, it is a painful venture which may yield fruits in the future. According to a survey conducted by National ICT Policy and Plan committee in Ghana, majority of government ministries and public sector organizations have less than 10% of their total budget on ICT (including acquisition of hardware, software, training, maintenance of ICT systems, etc.). Microsoft, in partnership with British Council in March 25, 2013, organized a two-day workshop on Information and Communication Technology (ICT) Integration in Education in Accra-Ghana. The event, dubbed: "Leveraging Innovation for Global Competitiveness," served as platform to hasten the integration of ICT in education. The workshop also provided opportunity for leaders in the field and experts in ICT education to share ideas and challenges they faced from local, regional and international perspectives and devise strategies for integrating ICT in education.

According to Memela, (2007), the individuals tasked with automating the deployment of government services need to get a move on. Government and industry both agree that the integration of technology into the state's processes and services is not proceeding as rapidly as it should. Although a number of notable processes have been automated and integrated, the majority of government's services are still bogged down by miles of red tape and human intervention that is hindering its development.

NEED/IMPORTANCE OF THE STUDY

The findings of this study will assist educational managers to assess the effects of the use of ICT in education head offices in Ghana in areas like administration, human resource, procurement, inspectorate, accounting, payroll and the like. It is hoped that this study will unveil how far ICT has been integrated into the education head office and which areas need critical attention of ICT intervention. The outcome of this study will also enable management to institute measures to ensure that all educational functions receive appropriate ICT interventions.

STATEMENT OF THE PROBLEM

Even though ICT abounds everywhere in the Ministries, departments, agencies, schools and universities in Ghana, its impact is not felt as expected, especially in the educational head offices. ICT has not been able to replace the old system of manual processing completely. Manual work is still in progress across the public educational head offices. The public servant is comfortable using the old manual system. Where computers have been introduced, they are being under-utilized. Considering the widespread benefits of ICT, it is therefore important to conduct this study to ascertain the realty on the ground.

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OBJECTIVES

This case study intends to research into how far ICT is being put to use at the various facets of the education head offices in Accra. It will further investigate the impact of ICT on educational functions at education headquarters, and consider whether the integration has been slow or abreast with time.

RESEARCH QUESTIONS

This study seeks to answer the following questions:

- 1. To what extent has ICT been used in the various units of the public Educational head offices in Ghana?
- 2. What has been the impact of ICT output on Educational head offices activities as compared to Manual output in public Educational head offices Ghana?
- 3. What portion of public sector budget is allocated to ICT integration at Ghana Educational head offices?

RESEARCH METHODOLOGY

The research was conducted using the case study method. This study focused on education head offices in Accra, as its target population. Education head offices are made up of the Ministry of Education (MOE) head office and Ghana Education Service head office (GES). MOE head office has five (5) main Divisions. Ghana Education Service (GES) head office has ten (10) Divisions. The sample for this study did not cover all the 15 divisions and their units and sections. Purposive sampling was used to select nine (9) units or sections that have ICT incorporated in their functions. The selection included units that have not made any effort to integrate ICT into their functions. These were hand-picked because they were relevant to the research topic.

The main instrument for the study was a questionnaire developed by the researcher after an elaborate literature review. The questionnaire adopted both open and close-ended questions, providing a balance between depth and authenticity of information, and fixed-option data which are more easily quantifiable. The items were tested (SPSS. v.17) for reliability using an internal consistency method, (Cronbach's alpha co-efficient [Cronbach,1990]) which yielded reliability coefficient of 0.832. The questionnaire was administered personally from room to room. This was very successful because some heads of units assisted in the administering of the questionnaire. Out of the 75 questionnaires administered, 68 were retrieved thereby recording return rate of 86.6%.

All the items in the questionnaire were computerized using the IBM Statistical Package for Social Science (SPSS v18). It involves definition of variables, keying in of the data using codes.

RESULTS AND DISCUSSION OF THE STUDY

Research question 1: To what extent has ICT been used in the various units of the public Educational head offices in Ghana?

The extent to which certain units at Education headquarters are equipped with ICT tools, especially computers, was investigated. The idea is to find out units which are well resourced with ICT tools and are using them extensively, units that are well resourced but use ICT less extensively as well as units that are not well resourced and, for that matter, use ICT less extensively. Table 1 shows respondents describing the extent of ICT usage in their various units.

TABLE 1: EXTENT OF ICT USAGE				
Frequency	Percent			
4	6.1			
30	45.4			
32	48.5			
2	0.0			
68	100			
	T OF ICT US/ Frequency 4 30 32 2 68			

Field data, 2010

One can deduce from Table 1, 45.4% use ICT extensively in their functions. Thirty-two (48.5%) use ICT less extensively in their work. This is on the high side, as far as ICT integration is concerned. However, 6.1% use ICT actively. It is rather encouraging to note that more than 50% of the respondents sampled use ICT extensively. Two respondents did not choose any option.

The study further sought information on the availability of PCs in the units under study. The result is reflected in Table 2. The purpose is to determine the number of PCs available for work.

TABLE 2: DETERMINING THE NUMBER OF PCS IN EVERY UNIT OF THE SAMPLE DATA

Above 10 28 41.2 Total 68 100
Above 10 28 41.2
Detween 0 10 14 20.0
Between 6 - 10 1/ 20.6
Between 1-5 26 38.2
Below 1 0 0.0
No. of PCs in Units Frequency Percent

Field data, 2010

The data in Table 2 reveals that there is no unit without a personal computer from the number of units sampled. Twenty-eight (41.2%) represents units with more than 10 PCs. Twenty six (38.2%) respondents claim they have between 1 to 5 PCs they work with. Even though there are functions which are performed manually, almost every unit can boast of a personal computer.

A follow-up question was posed to find out when these PCs were acquired. The responses are shown in Table 3. The intention is to find out how often PCs are upgraded to meet current challenges.

TABLE 3: NUMBER OF YEARS OF CURRENT PERSONAL COMPUTERS

Total	68	100
Above 10 years	2	2.9
Between 6-10 years	12	17.6
Below 5 years	54	79.5
Years of PCs	Frequency	Percent

Field data, 2010

It is very clear from the information presented in Table 3 that 54 (79.5%) PCs in use are below 5 years of age. Only 2 respondents representing 2.9%, reported that their PCs are over 10 years after acquisition.

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The purpose for the acquisition of personal computers also came up for consideration. The data collected in respect of this item are analysed in Table 4. Each unit is guided by its objectives/functions, which is a deciding factor for the acquisition of various ICT tools.

Purpose	Frequency	Percent
Secretarial	35	51.5
Database update	6	8.8
Accounting	7	10.3
Payroll	11	16.2
Statistics	7	10.3
Other	2	2.9
Total	68	100

Field data, 2010

The analysis in Table 4 tells us that over 50% of personal computers that were acquired in the Ghana Education Head Offices are used for secretarial functions. Statistical functions take only 7 (10.3%) of ICT functions. Two (2.9%) respondents indicated that ICT are used for other purposes. The picture is clear from this Table, that secretarial functions receive more ICT assistance than any other functions.

Research Question 2: What has been the impact of ICT output on Educational head offices activities as compared to Manual output in Educational Head offices in Ghana ?

It is important to assess how ICT has impacted the Education headquarters, despite its output failures, and also establish if there is any unit or function ICT has impacted most. The impact must be felt or seen, and users should be proud and recommend it. Table 5 shows the rate of ICT impact on Education headquarters.

FADIE E. THE DATE		ICT IMDACT	ON LINITS AND	THEID ELINICTIONIC
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Rate of Impact	Frequency	Valid Percent
Fast	0	0
Gradual and consistent	23	33.8
Slow	41	60.3
Very slow	4	5.9
Total	68	100

Field data, 2010

The figures in Table 5 show that the rate of ICT impact on various functions of Education headquarters has been slow. More than half of the respondents represented by 41(60.3%), said the rate of impact is slow. Meanwhile, 23(33.8%) were of the view that the impact is rather gradual, meaning that even though it is not as fast as expected, it was consistent. None of the respondents said it was fast.

There are units and functions ICT has impacted most. The researcher therefore wanted to find out how these functions are. Table 6 shows some of the functions of Education headquarters where ICT has impacted most.

TABLE 6: FUNCTIONS MOST IMPACTED				
Functions	No. Respondents	Percent (%)		
Payroll	20	29.4		
Statistics	10	14.7		
Secretarial	31	45.6		
Account	4	5.9		
Others	3	4.4		
Total	68	100		

Field data, 2010

The analysis in Table 6 shows that 31 (45.6%) respondents are of the view that secretarial functions of Education headquarters receives most of the ICT support hence ICT impact is mostly seen in that function. Next is payroll, with 20 (29.4%) respondents saying ICT has impacted enough.

There are units whose functions need urgent ICT intervention to make its impact felt. These units appear handicapped as far as ICT integration is concerned. The researcher tried to find out from respondents' whether ICT should be given the chance to integrate without further delay.

Table 7 shows respondents suggesting units that need urgent ICT integration.

TABLE 7: UNITS THAT NEED URGENT ICT INTEGRATION				
Units	No. Respondents	Percent (%)		
Public Relations	29	42.7		
Posting and Transfer	21	30.9		
Transport	5	7.3		
Estate	5	7.3		
Others	8	11.8		
Total	68	100		
51 1 1 1 2010				

Field data, 2010

The information in Table 7 revealed that 42.7%, indicated that Public Relations of Education headquarters needs computerization. This is followed by Postings and Transfer Unit 30.9%. Transport and Estate Unit had 5(7.3%), with 'Others', 8 (11.8%). The Public Relations unit actually needs to have enough ICT tools to make their work of disseminating information very successful.

Respondents have recommended that other units like Public Relations and Postings and Transfer units of Human Resource should be given ICT integration. These are units that render service to people across the country. They should have enough information on the internet. This facility will reduce the problem whereby people have to travel long distances to collect information which could have been made available on the internet. The ICT officer with GES – HRM, suggested that results of postings of 12,000 students across the country could be made available on the internet.

There has been a lot of criticism of the fact that ICT output does not satisfy the demand of users. This issue has been prolonged to the extent that users often times have preferred manual output to ICT output in certain categories of work. Users have challenged results produced by ICT processes in certain jobs, and others have used the results since there are no other alternatives.

TABLE 8 COMPARES ICT OUTPUT TO MANUAL OUTPUT

Output compared to Manual	Frequency	Percent	
Very satisfactorily	7	10.3	
Satisfactorily	16	23.5	
Below average	37	54.4	
Poor	8	11.8	
Total	68	100	
Field data 2010			

Field data, 2010

The analysis in Table 8 reveals that ICT output as compared to manual output is below average. 54.4%, were of the view that ICT output is below average. Seven respondents representing 10.3%, are very satisfied, 8 (11.8%) reject ICT output describing it as poor. In all, 45 (66.2%) respondents claim ICT output is below satisfactory.

As a follow-up to the outcome of the data in Table 9, where the performance of ICT output is below average, the researcher wanted to know some of the causes of ICT output failures in the public sector were also investigated. Table 9 outlines some of the causes of ICT output failures in the public sector.

TABLE 9: SOME CAUSES OF ICT FAILURES				
Causes of ICT failures	Frequency	Percent		
Managerial problems	28	41.2		
Lack of funds	17	25		
Change Management problems	9	13.2		
Motivations	9	13.2		
Others	5	7.4		
Total	68	100		
Field data 2010				

Field data, 2010

The data in Table 9 attributes the main cause of ICT output failures to bad attitudes and lack of interest on the part of public sector management. Out of 68 respondents, 28 (41.2%), blame top management of public sector as being the cause of ICT output failures. Public sector managements, including the Chief Executives, are yet to appreciate the immense benefits of integrating ICT into their work place. In an interview with the Finance Director, it was revealed that every management personnel wished they could incorporate ICT into their routine work, if they had the opportunity of starting their career with ICT; hence management is coping reluctantly with ICT.

Research question 3: What portion of public sector budget is allocated to ICT integration in Ghana Educational head offices?

Integrating ICT into the public sector has not received the needed financial support from government. Public sector executives have also failed to allocate adequate budget for ICT integration.

Table 10 shows how much was spent in the years 2007 and 2008. It must be noted that the budget for ICT for the two years was allocated to only two items; namely computerization of registry and purchase of computers and accessories. The registry computerization has been in the budget since 2003.

TABLE 10: BUDGET ALLOCATION FOR ICT (in GH¢)								
Year	Budget for Education Headquarters	Budget allocated to ICT	Percentage Allocated	Amount used	Percentage used	Percentage used from total budget		
2007	25,474,850	62,438	0.25	54,435	87.2	0.21		
2008	62,473,774	212,798	0.34	70,000	25.4	0.11		
Total	87,948,624	275,236		124,435				

Field data, 2010

In year 2007, the budget had a provision of GHC62,438 allocated for ICT out of a total amount of GHC25,474,850 allocated to headquarters. Out of the amount allocated, GHC54,435 representing 87.2%, was used. In the year 2008, out of a total budget of GHC62,473,774 allocated to headquarters, an amount of GHC212,798.00 was provided for ICT. Out of this, only GHC70,000.00 representing 25.4% has been used. It is absurd to note that only 0.21% of 2007 budget and 0.11% of 2008 budget for education headquarters went into ICT. This is a clear manifestation of management's unwillingness to support ICT activities. Where a provision has been made in the budget for ICT integration, the willingness to pursue its intended course is not adhered to. Table 11 shows respondents' desire to see annual budget allocation to ICT increased from its current situation.

TABLE 11: INCREASING BUDGET ALLOCATION ON ICT

Budget on ICT should be increased	Frequency	Percent
Yes	58	85.3
No	4	5.9
Indifference	6	8.8
Total	68	100

Field data, 2010

Table 11 shows 58 respondents representing 85.3%, yearning for an increase in annual budget allocation to ICT in the public sector. However, 6 (8.8%) respondents are undecided as to whether it is necessary at all to increase annual budget allocation to ICT.

TABLE 12: PERCENTAGE INCREASE IN BUDGET ALLOCATION TO ICT

Portion of budget (%)	Frequency	Percent			
Above 50	2	2.9			
Between 40 – 50	8	11.8			
Between 30 – 39	9	13.2			
Between 20 – 29	36	52.9			
Below 20	13	19.2			
Total	68	100			
Field data 2010					

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Table 12 shows that 36(52.9%) respondents wish the education headquarters allocates between 20% and 29% of its annual budget to develop ICT. Two respondents, representing 2.9% wish government allows the public service to use over 50% of its annual budget on ICT development.

This is an indication that users of ICT wish to see more resources invested in ICT. They are not happy about the current state of ICT or the slow pace of development of ICT.

It can be concluded that public sector management has not invested much into ICT, as compared to the need for ICT integration. As a result there is pressure on management to increase budget allocation to ICT development.

DISCUSSION OF RESULTS, CONCLUSIONS & SUGGESTIONS

This study suggests that there is no unit without a personal computer from the number of units sampled. Even though there are functions which are performed manually, almost every unit can boast of a personal computer. The findings show that even though it has been established that every unit at Education headquarters can boast of at least a personal computer, most of these are used for secretarial functions: and hence, they are not in extensive use.

The analysis of this study also shows that the rate of ICT impact on various functions of Education headquarters has been slow. The study reveals that secretarial functions of Education headquarters receives most of the ICT support hence ICT impact is mostly seen in that function. This is in sharp contrast to McCauley (2005) finding that "Public sector organizations in many countries have put technology to good use in improving on their delivery of services." He noted that instilling flexibility and speed requires the ability to harness IT throughout the organization.

There has been a lot of criticism of the fact that ICT output does not satisfy the demand of users. This issue has been prolonged to the extent that users often times have preferred manual output to ICT output in certain categories of work. This low impact of ICT is attributed to bad attitudes and lack of interest on the part of public sector management. Shirk (2005) asserts that, for public sector organizations, swift adaptability to change will be the silver bullet for success over the next few years. The public service must look at this assertion critically and work towards it.

Public sector managements, including the Chief Executives, are yet to appreciate the immense benefits of integrating ICT into their work place.

In year 2007, the budget had a provision of GHc62,438 allocated for ICT out of a total amount of GHc25,474,850 allocated to headquarters. Out of the amount allocated, GHc54,435 representing 87.2%, was used. In the year 2008, out of a total budget of GHc62,473,774 allocated to headquarters, an amount of GHc212,798.00 was provided for ICT. Out of this, only GHc70,000.00 representing 25.4% has been used. It is absurd to note that only 0.21% of 2007 budget and 0.11% of 2008 budget for education headquarters went into ICT. This is a clear manifestation of management's unwillingness to support ICT activities. (National ICT Policy, 2003) Economic and Social Survey of Asia and the Pacific (ESSAP) confirmed this finding. In their 1999 survey, it was revealed that, governments' budgets tend to be tight, especially in developing countries, since this can create problems for rational ICT development and hamper the ability to react quickly to new requirements or buy the latest technology.

FINDINGS

SUMMARY OF MAJOR FINDING

- 1. This study revealed that Information and Communication Technology had been introduced into the public sector for over 15 years; but the public service is yet to experience the full impact of ICT in their functions.
- 2. An outstanding revelation of the research was that, even though a personal computer can be spotted in almost every unit, manual processes still dominate government activities in the public sector.
- 3. The study revealed that despite the low performance of ICT in the education head offices, with its attendant output failures, public servants still prefer ICT to manual processes, demanding that integration of ICT into the public service should be pursued.
- 4. It was also found out that Public Sector Management lack in-depth knowledge of what ICT can do. Hence, they do not have the urge to come out with policies to support ICT. As a result, many causes of ICT output failures emanates from them.
- 5. Again, the study revealed that the annual budget allocation to ICT development in the public service is insignificant, and that there is the urgent need to increase it.

RECOMMENDATIONS/SUGGESTIONS

Considering the findings and conclusions drawn from the study, the following recommendations are made:

- 1. Public sector managers should adopt a strategic plan for ICT integration in the education head offices.
- 2. Government, working through the Ghana national ICT policy, should enforce a policy which enjoins education head offices managers to allocate a substantial percentage of their budgets to ICT integration.
- 3. Public service ICT staff should be trained regularly and given the opportunity to take over ICT projects whenever a project comes to completion.
- 4. To train and retain ICT staff in the public sector, management should endeavour to motivate ICT staff.
- 5. Preparation of ICT projects documents should make adequate provision for training and transfer of skills to local staff.
- 6. ICT should be seen as an enabling or facilitating tool to benefit the whole of society and not only the elite and the urban areas.

CONCLUSIONS

Despite the numerous advantages ICT brings and its overwhelming acceptance, ICT integration in the public service for that matter education head offices faces a lot of challenges. It is to be noted that some of these challenges can be resolved if public sector management would appreciate the immense contribution of ICT to development, especially in the public service. Notwithstanding the above challenges facing ICT integration in developing countries, ICT is a necessity for developing countries, because it is the primary means of communicating with the outside world. Ghana, a developing country, should take cue from the following wise sayings: "We paid the price of not taking part in the industrial revolutionbecause we did not have the opportunity to see what was taking place in Europe. Now we see that information and communication technology has become an indispensable tool. This time, we should not miss out on this technological revolution." (Allotey, 2000) . "The message for Ghana is that, we need to embrace information, knowledge and technology. If we, Ghanaians, fail to take advantage of information technology, we will be further marginalized in the world" (Dzidonu, 2000)

SCOPE FOR FURTHER RESEARCH

This study covered Ghana Educational Headquarters only. It sampled only 68 staff and interviewed 11 senior staff members. This study was done using headquarters of a public sector. To confirm or generalize these findings to all public sectors of the country, there should be a replication of the study to other public sectors in the regions of the country. This will involve a larger population where the findings could be compared and contrasted with each region. The same study should be done at the district level of the public sector in the country.

However, to conduct such studies, it is advised that the same basic instruments of the study should be used in order to confirm or reject the findings of this study.

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